



## Title IX

"No person in the United States shall, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any education program or activity receiving Federal financial assistance . . . "

20 USC 1681

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#### **Title IX Timeline**

- 1972 Title IX enacted
- 1974 Dept. of Health, Education, & Welfare issues regulations
- > 1992 SCOTUS: student right to money damages for sexual harassment
- 1997 OCR: schools must respond to sexual harassment allegations
   1998 SCOTUS: employee-to-student liability is deliberate indifference
- following actual notice > 1999 – SCOTUS: narrow definition of student-to-student sexual harassment
- 2020 OCR (Trump) issues new Title IX regulations
- 2020 OCR (fiden) issues new nite in regulations
   2024 OCR (Biden) issues new, new Title IX regulations
- 2025 Federal court vacates 2024 Title IX regulations. Return to 2020 Title IX regulations

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#### Tennessee v Cardona (ED KY, Jan. 9, 2025)

- Vacated 2024 regulations for being unlawful, unconstitutional, arbitrary, and capricious
- 2024 regulations no longer effective in *any* jurisdiction, takes them "off the books"
- Court: "[E]xpanding the meaning of "on the basis of sex" to include "gender identity" turns Title IX on its head.

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#### Tennessee v Cardona (cont).

- 2024 regulations violated 1st Amendment (compelled speech), were vague and overbroad, & violated the Spending Clause.
- USDOE did not provide sufficient or reasoned explanation for defining "sex" to include gender identity.
- 2024 regulations added unwelcome sex-based conduct that is subjectively offensive to definition of sex-based harassment. "Subjective" element too vague, schools could not predict what type of conduct would violate it.

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#### **Executive Order 14168**

- "It is the policy of the United States to recognize two sexes, male and female." These definitions "govern all Executive interpretation of and application of Federal law and administration policy."
- Sex: "An individual's immutable biological classification as either male or female. "Sex" is not a synonym for and does not include the concept of "gender identity."
- Male: "a person belonging, at conception, to the sex that produces the small reproductive cell."
- Female: "a person belonging, at conception, to the sex that produces the large reproductive cell."

#### **OCR Dear Colleague Letter** (Feb. 4, 2025)

2024 Title IX Rule...the binding regulatory framework for Title IX enforcement includes the principles and provisions of the 2020 Title IX Rule ... but excludes the vacated 2024 Title IX Rule. Accordingly, open Title IX investigations initiated under the 2024 Title IX Rule should be immediately reevaluated to ensure consistency with the requirements of the 2020 Title IX Rule...."

**Overview of 2020 Regulations** THRUN

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#### Scope of 2020 · All staff have reporting obligation · "Single investigator" model prohibited Regulations · Grievance process includes specific required steps · Went into effect August 14, 2020 Key · Respondent presumed not · Do not apply to sexual harassment that allegedly occurred responsible until responsibility Provisions before effective date determination is made · Address sexual harassment as subset of sex-based · Additional policy, training, discrimination documentation, and record retention · Apply to staff-to-staff, staff-to-student, student-to-staff, and requirements student-to-student sexual harassment occurring against · Due process emphasized persons in the U.S.

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## **Key Title IX Roles**

- 1. Title IX Coordinator: oversees school's Title IX compliance and is a school employee
- 2. Investigator: Conducts investigation and issues investigation report
- 3. Decision-Maker: Makes determination of responsibility
- 4. Appeals Officer: Hears appeals
- Informal Resolution Facilitator ("IRF"): assists parties in reaching informal resolution, if applicable
- Investigator, IRF, Decision-Maker, and Appeals Officer must be
- different persons and appropriately trained • Title IX Coordinator may also serve as investigator or IRF
- Title IX Coordinator may also serve as investigator or IRI

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#### **Impartiality is Key**

- Persons serving in key roles must not have a conflict of interest or bias for or against:
- Complainants and respondents generally, or
- An individual complainant or respondent
- Prejudgment of the facts must be avoided

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# Constitutional Concerns 1st Amendment (Freedom of Speech) Attempts to suppress free speech by school are not appropriate – No gag orders 14th Amendment (Equal Protection) 5th Amendment (Due Process) Respondent presumed not responsible until determination made

## What is Sexual Harassment?

Conduct on the basis of sex that satisfies one or more of the following:

- · Employee quid pro quo;
- Sexual assault, dating violence, domestic violence, stalking (definitions from Violence Against Women Act); and
- Hostile environment

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## Quid Pro Quo • Recipient's employee conditioning an aid, service, or benefit of the recipient on an individual's participation in unwelcome sexual conduct. • Only applicable to employee Respondents; not applicable to Respondent volunteer, student, etc.

## **Sexual Violence Definitions**

• "Sexual assault": an offense classified as a forcible or nonforcible sex offense under the uniform crime reporting system of the Federal Bureau of Investigation.

 "Dating violence": violence committed by a person who is or has been in a romantic or intimate relationship with the Complainant. The existence of such a relationship is based on a consideration of the length of the relationship, the type of relationship, and the frequency of interaction between the persons involved in the relationship.



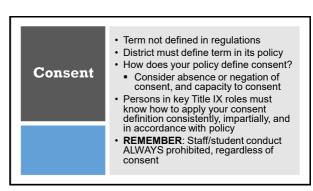
# Sexual Violence Definitions

(cont a)

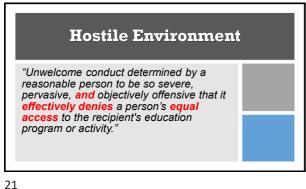
•"Domestic violence": felony or misdemeanor crimes of violence committed by a current or former spouse or intimate partner of the Complainant, person with whom the Complainant shares a child, person who is cohabitating with or has cohabitated with the Complainant as a spouse or intimate partner, person similarly situated to a spouse of the Complainant under the domestic or family violence laws of Michigan; or any other person against an adult or youth Complainant who is protected from that person's acts under the domestic or family violence laws of Michigan.

•"Stalking": engaging in a course of conduct directed at a specific person that would cause a reasonable person to (1) fear for the person's safety or the safety of others; or (2) suffer substantial emotional distress.

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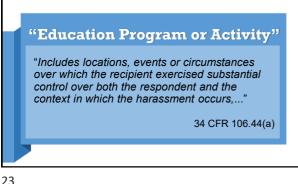
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#### Denial of Equal Access Reactions to sexual harassment vary and should be assessed from perspective of a reasonable person in Complements position

- Complainant's position
  Denial may include skipping class to avoid harasser, grade decline, difficulty concentrating in class
- No concrete injury required
- Complained injuly required
   Complained not drop out of school, fail a class, have a panic attack, or otherwise reach "breaking point"

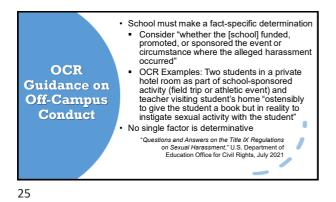
OCR, Question and Answers Regarding the Department's Final Title IX Rule, September 4, 2020





- Not during school activity? Consider effects of off-campus conduct at school!
   Consider applicable actions of activity and Parise it Only and the school of activity and Parise it Only and the school of activity and Parise it Only and the school of activity and Parise it Only and the school of activity and Parise it Only and the school of activity and Parise it Only and the school of activity and Parise it Only and the school of activity and Parise it Only and the school of activity and Parise it Only and the school of activity and Parise it Only and the school of activity a
- Consider applicable codes of conduct and Revised School Code provisions





#### **Deliberate Indifference**

Take complaints seriously. Schools and school officials must not be deliberately indifferent to sexual harassment.

#### What is deliberate indifference?

Failure to respond reasonably in light of known circumstances

· Response must be reasonably prompt

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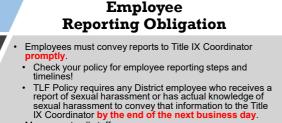






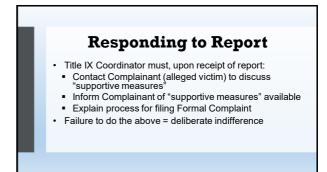
- · School's obligation to respond to sexual harassment is triggered when it has "actual knowledge"
- "Actual knowledge" means notice of sexual harassment or allegations of sexual harassment to school's Title IX Coordinator or any school employee



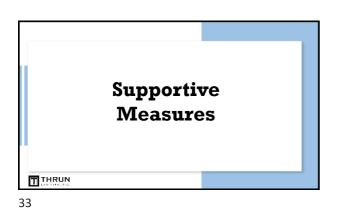


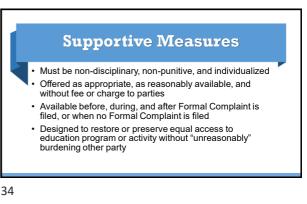
- Messages to all staff
  - · If you see something, say something!
  - Noncompliance = discipline

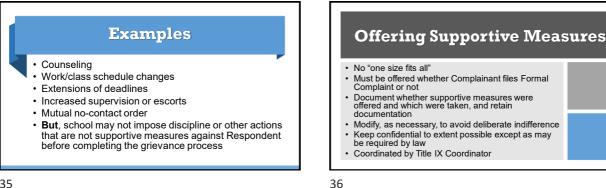
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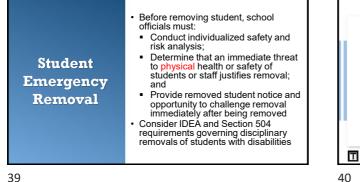








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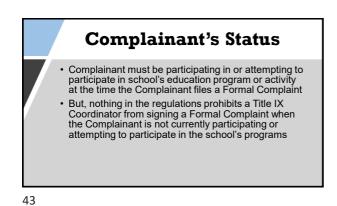












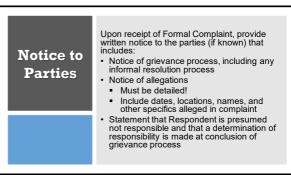
## **Coordinator Signing Complaint**

#### Key Question:

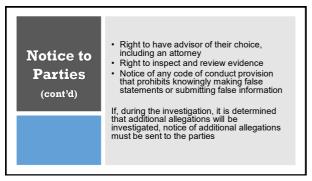
Is it clearly unreasonable in light of the known circumstances for the Title IX Coordinator to sign or not sign a Formal Complaint?

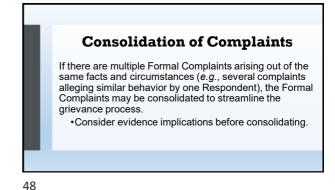


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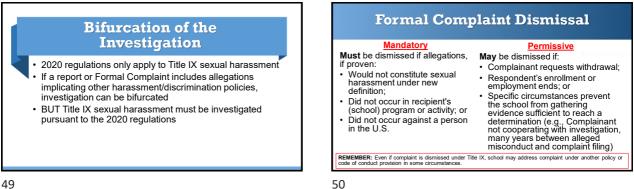


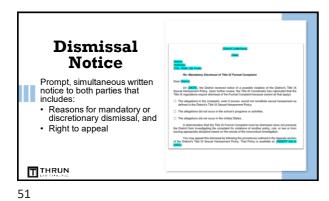
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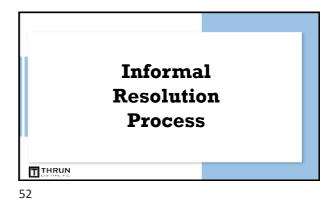


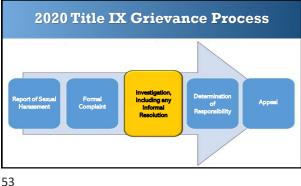


















#### **Voluntary Process**

- · Neither party can be pressured to participate
- Schools cannot require parties to participate or otherwise waive their right to an investigation and adjudication of the Formal Complaint
- Parties may withdraw from the informal resolution process and resume the investigation at any time before resolution is reached

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Notice

and Consent

Required

#### **Informal Resolution Notice**

The written notice must include:

- Allegations being investigated;Informal resolution requirements, including when informal
- resolution would preclude resuming a formal complaint arising from same allegations;
- Right to withdraw from informal resolution and resume the grievance process; and
- Any consequences resulting from participating in the informal resolution process, including the records that will be maintained or could be shared.

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Title IX Coordinator or Investigator must:

· Provide both parties written

notice of their informal

 Obtain written, voluntary consent from both parties to

enter into the informal resolution process.

resolution rights; and



- School has burden of proof and burden to "gather evidence sufficient to reach a determination of responsibility"
- · Parties must be treated equally
- Standard of evidence must be same for all complaints (employee and student)
- Reasonably prompt timelines
- · Respondent presumed not responsible
- · Consult your policy for specific procedures!





## **CAUTION: Photos and Videos of Students** If allegation involves sexting or other photos or videos of students that could possibly be considered child pornography,

#### CALL LAW ENFORCEMENT

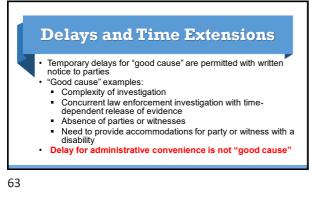
- Do not view, save, copy, disseminate, handle or maintain photos and videos of students that could be considered child pornography
- · Legal exposure for employee & school

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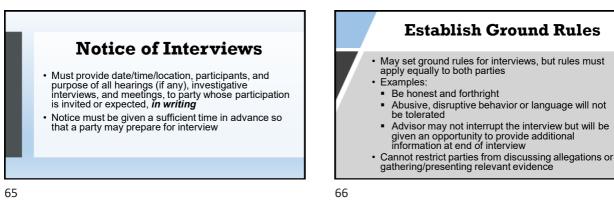


- investigate
- · Do not use police involvement as excuse not to investigate
- Do not wait for criminal conclusion
- Can briefly delay Title IX investigation for concurrent criminal investigation

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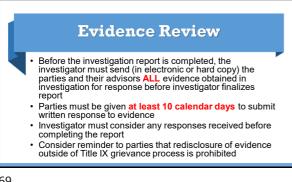


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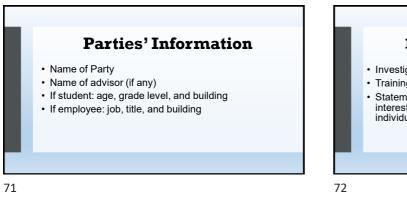


- If investigation reveals additional allegations not in original notice to parties and investigator decides to investigate those allegations, must provide notice of additional allegations to both parties
- Additional notice must:
- Identify date notice of the additional allegations given to the parties, and
- Describe additional allegations
- If additional allegations will not be investigated, investigator must state basis for decision not to investigate in investigation report

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- · Investigator name and title
- Training verification
- Statement that investigator does not have conflict of interest or bias against either party, generally or individually, that affected the investigation



## **Relevant Chronology**

- Date of Formal Complaint
- Date notice letters sent
- Date Complainant(s) and Respondent(s) were notified of interviews
- Dates interviews conducted
- Date evidence submitted to parties/advisors for review
- Date each party's response was due and whether response received
- Date investigation report submitted to Decision-Maker

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#### **Nature of Allegations**

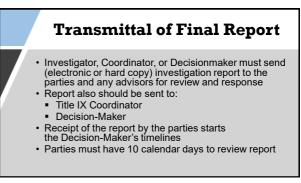
- Describe each allegation, including date, time, place, and nature of the incident(s)
- Additional allegations?
- If not in original notice to parties and investigator decides to investigate those allegations, identify date notice of additional allegations was given and describe the additional allegations
- If the additional allegations won't be investigated, state basis for decision

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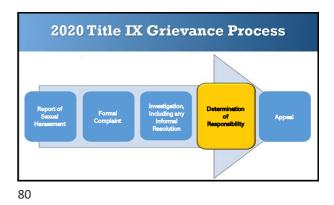








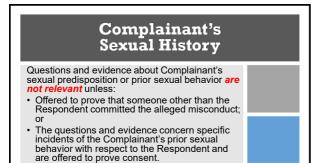


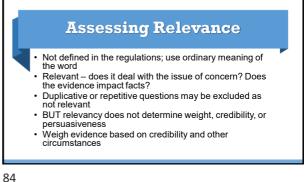


Decision-Maker's Role
Has independent obligation to:

Evaluate relevance of available evidence including evidence summarized in investigation report, and
Consider all relevant evidence
Make determination of responsibility









### **Evidence Standard**

- Decision-Maker makes finding(s) based on policy's standard of evidence or proof
- District may select the standard, but must use same standard for *all* Title IX sexual harassment investigations
- Recommend: "preponderance of evidence"
   More likely than not
  - 51%

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#### **Determination of Responsibility**

Must be in writing and address:

- Allegations
- Procedural steps taken
- Findings of fact
- Student code of conduct or Board policy implications
- Conclusion for each allegation and rationale
- Disciplinary sanctions imposed and whether remedies provided
- Appeal rights

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## **Disciplinary Sanctions**

- Determination of Responsibility letter must include any disciplinary action taken or recommended against the Respondent
  - Sanctions should be consistent with applicable codes of conduct, policies, law
  - If Board approval required for discipline (e.g., tenure hearing, expulsion hearing), Determination of Responsibility will include a recommendation that Superintendent prepare and present tenure charges, or that appropriate Administrator prepare and present a recommendation for long-term suspension or expulsion, to the Board

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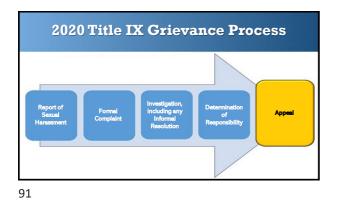
### Remedies

- Determination of responsibility must include whether Complainant will receive remedial measures
- Title IX Coordinator should directly communicate with Complainant about specifics
- Remedies should be designed to restore and preserve equal access to the District's education program or activity

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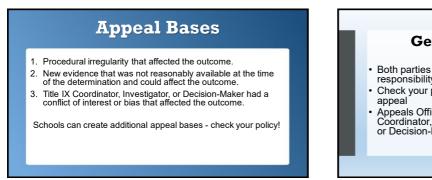
#### **Final Reminders** Supportive measures are available ٠ · Determination of responsibility should: to more than just Complainant Provide evidence-based rationales Also consider systemic remedies, **Remember!** Be clear and precise such as training Be nearly identical for both Complainant and • For students with disabilities, convene IEP or Section 504 Respondent Be sent to parties simultaneously meetings as necessary · Title IX Coordinator is responsible for effective implementation of any remedies 90







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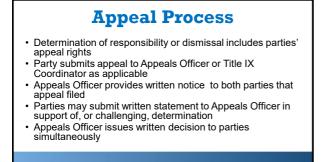






- Both parties may appeal a dismissal or determination of responsibility
- Check your policy for time frames to file and decide appeal
- Appeals Officer cannot be same person as Title IX Coordinator, Investigator, Informal Resolution Facilitator, or Decision-Maker, and must not have a conflict or bias



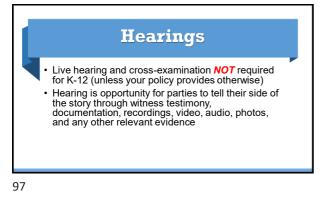






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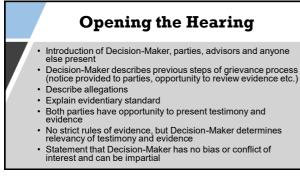




#### **Hearing Location**

- Create space for all parties to view testimony and evidence equally
  Ensure student privacy
- At request of either party, hearing must occur with parties in separate rooms with use of technology so all can see and hear live testimony
- If using any technology, this training is *not sufficient*
- Get training from IT Director or other person on use of technology
- Post those training materials on website

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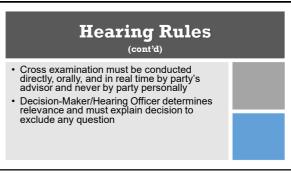
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## **Hearing Format**

- · District determines hearing format
- Typical hearing format includes:
- Opening statements
- Presentation of evidence by Complainant, with cross examination
- Presentation of evidence by Respondent, with cross examination
- · Rebuttal, if any
- · Closing statements

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#### **Retaliation Prohibited**

No recipient or other person may intimidate, threaten, coerce, or discriminate against any individual for the purpose of interfering with any right or privilege secured by title IX or this part, or because the individual has made a report or complaint, testified, assisted, or participated or refused to participate in any manner in an investigation, proceeding, or hearing under this part.

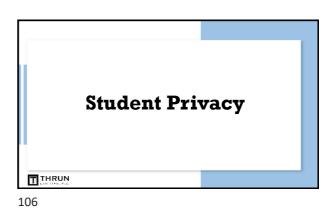
34 CFR 106.71(a)

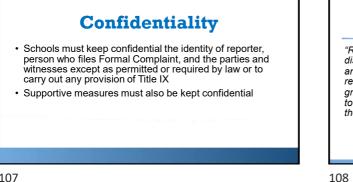
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#### **Clarifying the Definition**

- Retaliation includes threats, intimidation, coercion against person who makes a report, files a Formal Complaint, participates in, or refuses to participate in a Title IX proceeding
- · Exercise of First Amendment rights does not constitute retaliation prohibited by Title IX
- Charges for "collateral misconduct" may be retaliation (e.g., charging Complainant with underage drinking to interfere with Complainant reporting sexual harassment)

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## **Confidentiality of Evidence**

"Recipients may require parties and advisors to refrain from disseminating the evidence (for instance, by requiring parties and advisors to sign a non-disclosure agreement that permits review and use of the evidence only for purposes of the Title IX grievance process), thus providing recipients with discretion as to how to provide evidence to the parties that directly relates to the allegations raised in the formal complaint."

85 Fed Reg 30297-30298 (May 19, 2020)

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